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Enhancing Transparency of Climate Efforts: MITICA's Integrated Approach to Greenhouse Gas Mitigation

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Abstract: Under the Paris Agreement, countries must articulate their most ambitious mitigation targets in their Nationally Determined Contributions (NDCs) every five years and regularly submit interconnected information on greenhouse gas (GHG) aspects, including national GHG inventories, NDC progress tracking, mitigation policies and measures (PAMs), and GHG projections in various mitigation scenarios. Research highlights significant gaps in the definition of mitigation targets and the reporting on GHG-related elements, such as inconsistencies between national GHG inventories, projections, and mitigation targets, a disconnect between PAMs and mitigation scenarios, as well as varied methodological approaches across sectors. To address these challenges, the Mitigation-Inventory Tool for Integrated Climate Action (MITICA) provides a methodological framework that links national GHG inventories, PAMs and GHG projections, applying a hybrid decomposition approach that integrates machine learning regression techniques with classical forecasting methods for developing GHG emission projections. MITICA enables mitigation scenario generation until 2050, incorporating over 60 PAMs across Intergovernmental Panel on Climate Change (IPCC) sectors. It is the first modelling approach that ensures consistency between reporting elements, aligning NDC progress tracking and target setting with IPCC best practices while linking climate change with sustainable economic development. MITICA's results include projections that align with observed trends, validated through cross-validation against test data, and employ robust methods for evaluating PAMs, thereby establishing its reliability.

Keywords: Paris Agreement; climate change mitigation; sustainable development; National Determined Contributions; low carbon strategies; machine learning regression; mitigation scenarios; carbon modelling

1. Introduction

The Paris Agreement [\[1\]](#page-29-0) established the Enhanced Transparency Framework (ETF) with the aim to foster trust among Parties. Operationalised through the modalities, procedures, and guidelines (MPGs) [\[2\]](#page-29-1), the ETF sets extensive reporting requirements, enabling effective tracking of progress toward the Agreement's objectives. Under the ETF, countries are required to submit biennial transparency reports (BTRs) every two years, with the first due by 31 December 2024. BTR content includes different information pieces related to greenhouse gases (GHG), including a national GHG inventory, GHG projections, information on mitigation policies and measures (PAMs), and information to track progress of the Nationally Determined Contribution (NDC). Parties are expected to report 'with measures' (WM) and may report 'with additional measures' (WAM) and 'without measures' (WOM) projections, allowing to assess impact of national PAMs into the future GHG emission profile [\[3\]](#page-29-2).

In addition to BTRs, Parties are required to submit successive updated NDCs every five years, representing progression compared to the previous NDC and reflecting the

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highest possible ambition, especially in the form of mitigation targets. These submissions, initially due by 2020 and every five years thereafter, require information necessary for clarity, transparency, and understanding (ICTU), encompassing quantifiable details on reference points, time frames, scope, methodological approaches, and fairness of NDCs [\[4\]](#page-29-3). Despite synergies between reporting elements such as national GHG inventories, PAMs, projections, NDC updates, and NDC tracking, consistency issues and primary difficulties in periodically producing and reporting on these elements are anticipated. This is particularly attributed to data collection, lack of national expertise and weak institutional systems [\[5\]](#page-29-4).

To further elaborate on the consistency issues and primary difficulties mentioned earlier, several key aspects need consideration. These include the inconsistency observed between national GHG inventories and projections, as highlighted by [\[6\]](#page-29-5). Additionally, a critical issue is the disconnection between PAMs and mitigation scenarios, as discussed by [\[7\]](#page-29-6). Furthermore, the utilisation of inconsistent methodological approaches across different sectors leads to a lack of clarity regarding aggregated emissions and mitigation targets, resulting in increased uncertainty — a concern emphasised by [\[8,](#page-29-7)[9\]](#page-29-8).

The literature also identifies a significant challenge related to the insufficient capacity in developing countries to employ complex modelling approaches for producing GHG projections in different mitigation scenarios, exacerbated by the absence of common guidelines to produce GHG emission projections [\[10](#page-29-9)[–13\]](#page-29-10).

To effectively address these challenges in developing mitigation scenarios for NDC design and tracking requires careful consideration of specific key elements. Firstly, there is a necessity for consistency between various GHG elements, namely national GHG inventories, PAMs, mitigation scenarios, and mitigation targets [\[13](#page-29-10)[,14\]](#page-29-11). Ensuring alignment with the Intergovernmental Panel on Climate Change (IPCC) methodologies and nomenclatures [\[15](#page-29-12)[,16\]](#page-29-13) is crucial for maintaining standardised and comparable reporting practices, while adopting coherent and informed policy decisions.

Moreover, the adopted approaches should have the flexibility to accommodate limited data availability, recognising the resource constraints often faced by developing country Parties [\[17\]](#page-30-0). This adaptability is essential for enabling a broader spectrum of countries to effectively participate in both climate action and the ETF reporting process. Additionally, the utility of these approaches extends beyond mere reporting; they should facilitate the establishment of mitigation targets and streamline the tracking of mitigation efforts [\[18\]](#page-30-1). A robust framework that meets these requirements would not only enhance the transparency and comparability of reporting but also empower developing countries to actively contribute to the global efforts outlined in the Paris Agreement.

The current landscape of models and tools for developing mitigation scenarios falls short of meeting these criteria. Consequently, the proposed Mitigation-Inventory Tool for Integrated Climate Action (MITICA) aims to bridge these gaps by leveraging existing IPCC methodologies and expertise in developing national GHG inventories. MITICA's objective is to align national GHG inventories with GHG projections and PAMs, thereby facilitating NDC progress tracking, and harmonising mitigation planning. Through its innovative framework, MITICA endeavours to empower stakeholders with the tools and insights necessary to navigate the complexities of climate mitigation and contribute meaningfully to the objectives outlined in the Paris Agreement. This paper presents MITICA as a comprehensive solution to the identified challenges. It outlines the framework's structure, emphasising its role in reducing inconsistencies, enhancing transparency, and empowering countries to align their mitigation targets effectively. By integrating national GHG inventories, projections, and mitigation scenarios, MITICA provides a systematic and harmonised approach to mitigation planning that not only enhances the accuracy and reliability of reporting but also fosters a more coordinated and effective approach to climate action on a global scale.

The paper is organised in the following sections. Section [2](#page-2-0) describes the material and methods of the study, before the results and discussion are presented in Section [3.](#page-9-0) Finally, in Section [4](#page-10-0) the conclusions of the paper are discussed, delineating the main insights and avenues for future work.

2. Matherials and Methods

An extensive literature review in Appendix [A](#page-12-0) discusses challenges in developing mitigation scenarios, approaches used by developed and developing countries for elaborating such scenarios, and relevant studies on GHG forecasting. From the assessment of developed Parties' submissions outlined therein, it is observed that most adopt sector-specific bottom-up models built from national GHG inventory methodologies and use them in conjunction with macro top-down models incorporating exogenous drivers that characterise their respective national economies. A notable drawback identified in this approach is the substantial resources, including time, personnel, and budget, required for generating distinct mitigation scenarios for each IPCC category and sector. This is attributed to the considerable human interventions necessary in model production. As a result of this observation, the objective of MITICA is to standardize a framework that enables any country, with a particular focus on developing nations, to formulate specific bottom-up mitigation scenarios specified at the IPCC category level by the country, combined with a top-down specification of their national economy. Additionally, MITICA draws inspiration from the main modelling alternatives utilised by developing countries, offering an extensive list of possibilities for PAMs, and developing sector-specific modelling approaches. Considering various alternatives discussed in the literature [\[19](#page-30-2)[,20\]](#page-30-3), the most suitable option to meet the study's requirements is statistical frameworks with the flexibility to accommodate diverse sector-specific models tailored to different circumstances and data availability, while maintaining overall consistency across sectors, scenarios, and time periods. Under these considerations, MITICA aims at establishing both a framework and a tool to create consistent mitigation scenarios that can be tracked against historical GHG emission trends and used as a benchmark to define and implement relevant interventions when needed. The following subsections describe MITICA's general framework, its forecasting approach, the accountability for PAMs, and the software characteristics.

2.1. General Framework

MITICA's conceptualization and development adhered to specific requirements. Aligned with its objectives, it followed IPCC nomenclatures, ETF definitions, and UNFCCC inventories as primary data inputs. The framework is designed to be universally applicable, offering a standardised methodology to overcome identified challenges effectively. It utilises national GHG inventories at the highest disaggregation level, mirroring their detailed structure to enhance model specification. MITICA employs a consistent modelling framework for all IPCC sectors to minimise inconsistencies, while still being emission source and country specific.

MITICA's goal is to address GHG emission sources and sinks comprehensively resulting from the implementation of various PAMs within user-defined macroeconomic and sectoral frameworks. The modelling approaches therefore consider the evolution of proxies, encompassing macroeconomic, demographic, and sectoral drivers across various scopes, influencing country-level GHG inventory methodologies. While MITICA's outcomes are not predictive, they serve to scientifically assess policy alternatives and derive potential mitigation targets. This aids both developed and developing countries in designing and tracking NDCs within the ETF of the Paris Agreement, as well as to assist in reporting to the UNFCCC.

Considering these requirements, MITICA develops mitigation scenarios starting with the estimation of a WOM scenario. This scenario represents projected national GHG emissions considering a set of projected proxies ceteris paribus; only the proxies change in the projected years, being the technology mix, consumer behaviour as well as the GHG accounting methodologies the same of the latest historical year; these elements will only change as a result of the implementation of PAMs. Indeed, MITICA uses the WOM as a benchmark for developing mitigation scenarios (WM and WAM, in line with ETF definitions). In these scenarios the only difference concerns the PAMs implemented and their impact on GHG emissions. Further information on the design of the forecasting approach selected for projecting WOM emissions in MITICA is provided in Section [2.2.](#page-5-0)

The input data required by MITICA for estimating the WOM scenario is the national GHG emission inventory and a set of projected proxies. MITICA's estimations are made at the highest disaggregation level available in the national GHG emission inventory. Inventory estimations can start from year 1990 and are provided on an annual basis. However, the flexibility provisions of the ETF allow developing Parties to develop and submit national GHG inventories with starting years other than 1990 [\[2\]](#page-29-1). Countries facing higher capacity constraints may only be able to develop and report limited time series, as can be observed in the biennial update reports (BURs) submitted until 2023 [\[21\]](#page-30-4). Despite shorter national GHG emission inventory time series, developing countries are required to develop and submit NDCs including mitigation targets, and also report on the tracking of progress of the NDC every two years. Furthermore, the completeness and the level of detail of national GHG emission inventories may vary due to the different methodological approaches that are allowed by the 2006 IPCC Guidelines. In this context, MITICA develops mitigation scenarios even with limited inventory time series and sectoral disaggregation. However, the quality of results is substantially improved with longer time series and higher sectoral granularity levels.

The proxies needed by MITICA to estimate the WOM scenario GHG emission consist of two layers: a first layer of national-level proxies needed to develop GHG projections, and a second layer of sector-specific proxies aimed at refining sectoral model specifications. Despite the forecasting approach is common for all sectors, different sectoral proxies enable MITICA to define national-specific sectoral models to project WOM emissions.

These proxies have been selected considering: (i) data availability, prioritising proxies with generally accessible and comprehensible data; and (ii) the theoretical relationship between sectoral emissions and the proxy, grounded in relevant research. Table [1](#page-4-0) shows the main proxies considered, describing the theoretical relationship between variables building from [\[22](#page-30-5)[,23\]](#page-30-6).

Table 1. Sectoral proxies in MITICA.

Starting from an initial WOM projection, MITICA develops generic methodologies, building from [\[24\]](#page-30-7), to estimate the impact of relevant PAMs on main emission sources and sinks. The approach and foundations of PAMs estimations are further elaborated in Section [2.3.](#page-8-0) WM and WAM scenarios are then constructed by considering the impact of user selected PAMs. By considering different sets of PAMs, policy makers can visualise the potential impact of implementing policies of interest into the national emission profile. This type of mitigation assessment can support in establishing informed mitigation targets and assessing their potential evolution under specified mitigation scenarios and a given macroeconomic framework. Figure [1](#page-5-1) illustrates the generalised procedural steps of MITICA, which are subsequently elaborated upon below.

Figure 1. Generalised steps to obtain mitigation scenarios in MITICA.

A more detailed graphic workflow of MITICA is provided in Appendix [C](#page-26-0) for further reference.

2.2. Methodology for Projecting GHG Emissions in the WOM Scenario

The methodology selection for projecting the WOM scenario within MITICA builds from the revision of the literature of time series forecasting. Table [2](#page-6-0) shows the methods followed by a selection of studies of similar nature for time series forecasting.

Table 2. Selection of similar studies $*$ for time series forecasting.

Table 2. *Cont.*

* In the table, studies of distinct nature are distinguished through the incorporation of ticker lines for easy reference.

When prioritising the key requirements for MITICA's methodology design, previous research was examined to assess the applicability and optimal performance of models. The primary criterion is the model's efficacy in projecting GHG emissions over extended time periods, ensuring its appropriateness for long-term forecasting. A secondary consideration involves the model's proficiency in managing small datasets, recognising the inherent limitations associated with restricted time series data. Additionally, the model's capacity to integrate external proxies assumes critical importance for capturing external factors that influence emissions. Lastly, the requirement for flexibility underscores the necessity for the model to be adaptable and tailored to the specific contexts of different countries.

In light of these criteria, Seasonal Autoregressive Integrated Moving Average with Exogenous Factors (SARIMAX) distinguishes itself for its ability to incorporate external regressors and manage limited data, while Least Absolute Shrinkage and Selection Operator (LASSO), Gradient Boosting Regression (LASSO), Gradient Boosting Regression (GBR) and Random Forest Regression have also proven advantageous for their aptitude in capturing intricate patterns and offering flexibility across diverse datasets and geographical contexts. Furthermore, the comparative performance of these methods has provided good results in previous studies [\[27,](#page-30-10)[32,](#page-30-15)[38\]](#page-30-21). In contrast, deep learning techniques such as the Long Short-Term Memory (LSTM) models may encounter challenges with small datasets and

interpretability [\[44\]](#page-30-27), while ARIMA and Least Squares Support Vector Machine may face difficulties in accommodating external proxies and adapting to the distinct contexts of different countries [\[45\]](#page-31-0).

Based on this assessment, MITICA incorporates projection modelling approaches better suited for small data sets, long-term forecasting, and considering exogenous drivers. Consequently, a hybrid approach, named Artificial iNtelligeNce And cLassIcal STatistics (ANNALIST), is developed for projecting the WOM scenario. This hybrid model integrates LASSO, SARIMAX, and Random Forest Regression, leveraging the primary advantages of the forecasting methods investigated in GHG forecasting literature. MITICA also offers alternative but suitable methods, empowering users to select the preferred option based on the characteristics of the dataset and enabling the maximisation of available data utilisation while mitigating potential limitations associated with various modelling approaches. The model initiates by decomposing the trend and noise, a commonly employed practice in GBR [\[38\]](#page-30-21). The Exponentially Weighted Moving-Average (EWMA) algorithm is applied to derive the trend, similar to the approach taken by authors in [\[46\]](#page-31-1). Subsequently, the noise is obtained through subtraction. The selection of the trend-noise tuple is based on demonstrating stationarity noise, assessed using the Augmented Dickey Fuller test, and maximal standard deviation.

Assuming a time series $Y_t = T_t + R_t$ where Y_t represents the value at time *t*, T_t denotes the trend, and R_t the noise, the variance is formulated as:

$$
VAR(Y_t) = VAR(T_t + R_t)
$$
\n(1)

Under the assumption of independent noise and trend, it is posited that:

$$
VAR(Y_t) = VAR(T_t) + VAR(R_t)
$$
\n(2)

Further assuming that $VAR(Y_t) = C$ due to its constancy, and $VAR(R_t) = nVAR(T_t)$:

$$
C = VAR(T_t)(1 - n) \rightarrow VAR(T_t) = \frac{C}{(1 + n)}
$$
\n(3)

This reveals that as *n* increases, reflecting a larger $VAR(R_t)$, $VAR(T_t)$ decreases. This drives the rationale for selecting noise with a higher standard deviation. SARIMAX is employed to capture intricate patterns, functioning optimally in the presence of stationary values. In such cases, SARIMAX predicts the noise seamlessly, and simultaneously, the trend remains simplified, thus enhancing predictive accuracy. In instances where noise does not meet these criteria, zero noise is considered, treating the entire dataset as the trend. Utilising regression techniques on a pool of potential variables for model development often results in overfitting, characterised by an excessive inclusion of variables in the final model and an overestimation of its performance [\[47\]](#page-31-2). To tackle this issue in trend prediction, the LASSO model is employed [\[48\]](#page-31-3). LASSO determines the best fit model specification by IPCC category, considering the proxies inputted by the user. As a default setting, in order to offer a priori information for various models by sector, ANNALIST includes a prioritisation weight for the proxies. This weight assigns greater importance to the parameters of sectoral drivers that have demonstrated better performance within their respective sectors, as outlined by [\[23\]](#page-30-6).

For noise treatment and assembling, ANNALIST applies a first difference in the presence of non-stationarity by applying the Augmented Dickey Fuller test. Once stationarity is ensured, the following SARIMAX specification is applied: $(p, 0, q)(0, 0, 0, 0)$.

Following the addition of trend and noise predictions, a series of automated corrections employing machine learning is applied throughout the process. The initial step involves outlier filtering using the Isolation Forest model [\[49\]](#page-31-4), a machine learning tool designed for outlier detection. Subsequently, a Random Forest Regressor model [\[38\]](#page-30-21) is employed to train on historical data and update predictions. A comprehensive hyperparameter optimisation is then conducted using Grid Search CV [\[50\]](#page-31-5), a machine learning technique seeking the optimal parameter combination to enhance model accuracy. This optimisation is reinforced with time series cross-validation, ensuring the model's robustness and generalisability across different temporal datasets. Thus, a reliable model is obtained, maximising the strengths of SARIMAX while simplifying the trend in the most robust manner. Subsequently, the model undergoes various machine learning analyses to ensure the maximum likelihood of the outcome. The graphic workflow of ANNALIST is provided in Appendix [B.](#page-25-0)

To enable the application of MITICA across various input datasets and time series, alternative approaches to ANNALIST for projecting the WOM scenario are integrated. This includes a GBR model without decomposition and the SARIMAX method. GBR has proven particularly useful for very short time series (from 2 observation years), making it valuable for countries with limited time series data. SARIMAX yielded results similar to ANNALIST, except for linear trend functions characterised by the consolidation of all noise variation predominantly at the upper end of the series. Therefore, it is incorporated for cross-comparison purposes. MITICA requires users to validate the forecasts produced for the WOM scenario by IPCC category, incorporating the possibility to modify the model specified by ANNALIST by changing the type of modelling approach from ANNALIST to GBR or SARIMAX.

Regarding the software aspect, MITICA has been deployed in a desktop application using Phyton as the main programming language. By adopting Python, MITICA ensures compatibility with various operating systems, including Windows, macOS, and Linux, making it accessible to a broader user base. This cross-platform compatibility enhances the usability and accessibility of MITICA, allowing users from different backgrounds to leverage MITICA's features for GHG forecasting and mitigation analysis. Furthermore, MITICA's deployment as a desktop application offers several practical benefits. For instance, users can run MITICA locally on their computers, ensuring data privacy and security. Moreover, being a standalone application, MITICA does not require an internet connection to function, providing users with uninterrupted access to its features and functionalities, regardless of their location or internet connectivity.

2.3. Mitigation Impact of PAMs and Definition of WM and WAM Scenarios

The PAMs accounting approach of MITICA extends the methodological framework described in [\[24\]](#page-30-7) to encompass all IPCC sectors and main mitigation alternatives, aligning with the principles and requirements described in Section [2.1.](#page-2-1) The methodological framework outlined in [\[24\]](#page-30-7) has already undergone testing and its estimates have been included in the National Energy and Climate Plan of Greece [\[51\]](#page-31-6), proving its applicability in the context of the study. The basic estimation approach is depicted as:

$$
ME_{t_i - t_f} = R \cdot M_{t_i - t_f} [REF_t - MEF_t]
$$
\n(4)

where *MEti*−*t^f* represents the mitigation effect of the PAM for the entire projected period, *Mti*−*t^f* is the magnitude of the PAM representing the affected activity levels, *R* represents the reduction factor in magnitude from PAM implementation, *REF^t* stands for the reference emission factor in the absence of the PAM at time *t*, and *MEF^t* is the mitigation emission factor post implementation of the PAM at time *t*. Based on this generalisation, PAM methodologies are specified case-by-case, inked to the reference national GHG inventory through the REF, and associated with the WOM scenario through $M_{t_i-t_f}.$

Building from this conceptual framework, an extensive list of PAMs (Appendix [D\)](#page-27-0) is available within MITICA, providing default factors and specific methodologies covering all emission sources and sinks defined by the IPCC Guidelines [\[15](#page-29-12)[,16\]](#page-29-13). In the final tool, users are required to define the magnitude of the desired PAM and adjust, if necessary, any of the methodological parameters. Once the list of PAMs is defined, MITICA aggregates the individual impact assessment of PAMs to produce the WM and WAM scenarios, thereby allowing to define scenarios based on national circumstances and stakeholder agreements.

Figure [2](#page-9-1) shows MITICA´s rationale to account for the impact of PAMs from the estimation of the WOM scenario.

Figure 2. Illustrative example of scenario design from the WOM scenario.

3. Results and Discussion

The projection of the WOM scenario constitutes a critical step in developing mitigation scenarios, as it creates the benchmark against which the impact of PAMs is evaluated. The robustness f the results provided by MITICA for the WOM are analysed by applying different projection methods on historical datasets to ascertain the modelling approach providing best results compared to real data. Yearly datasets spanning a typical historical data length (approximately 30 years since UNFCCC data collection starts in 1990) plus the maximum prediction range (year 2050) are selected for analysis. Three datasets from the World Bank database are used: total energy use [\[52\]](#page-31-7), goods export data [\[53\]](#page-31-8) and use of alternative and nuclear energy [\[54\]](#page-31-9). The time period from 1960 to 2022 is categorised into historical (1960–1990) and projection (1991–2022) periods. The forecasting process considers GDP [\[55\]](#page-31-10) and population [\[56\]](#page-31-11) as proxies. These datasets serve as plausible representative examples of the data that MITICA will process, and the results can be compared to observed values. The selection of countries for the analysis is driven by data availability, and includes Australia, Finland, France, Greece, Italy, Luxembourg, Netherlands, Norway, Portugal, Spain, Sweden, Turkey, the United Kingdom, and the United States. Figure [3](#page-10-1) shows an extract of the results obtained for four countries.

The brown line depicts the actual observed data, juxtaposed with alternative forecasting methodologies within the MITICA framework, namely ANNALIST, GBR, and SARI-MAX. Additionally, two methods are included for comparative analysis: a linear regression forecast and a linear extrapolation utilising the annual growth rate of the latest time series value (AG Forecast). AG Forecast serves as a metric for evaluating the performance of these methods, observing that the annual growth deviates further from the actual values. The examination of the figures reveals that, in general, ANNALIST and SARIMAX exhibit results closest to the real data, effectively capturing observed trends. The deviation of each model's results from actual data is quantified in Table [3,](#page-10-2) serving as a metric for assessing the performance of each modelling approach.

The average deviation, considering results across all countries, further indicates that ANNALIST, with its modelling approach, yields outcomes closest to the actual data. This underscores the proficiency of MITICA in generating scenario projections. The validation of PAMs has been analysed broadly in several studies [\[57](#page-31-12)[–59\]](#page-31-13), offering supporting evidence for the reliability of MITICA's outcomes in developing WM and WAM scenarios based on WOM results.

In addition to the earlier evaluations, the beta release of MITICA underwent testing with a variety of input datasets. These datasets encompassed the Tajikistan national GHG inventory sourced from [\[60\]](#page-31-14), confidential information provided by Uruguay regarding its inventory, and a set of simulated databases from the IPCC software [\[61\]](#page-31-15). The testing primarily focused on assessing the functionality of the software and identifying any potential bugs.

Figure 3. Robustness of MITICA's results, exemplified by the analysis of energy use data for Spain, Turkey, the USA, and Luxembourg.

Table 3. Deviation between the actual mean and the predicted mean of different models in the tested datasets.

	Linear Regression	Annual Growth	GBR	SARIMAX	ANNALIST
Goods export data Total energy use Use of alternative and nuclear energy	29% 19% 52%	127% 52% $\overline{}$	22% 25% 56%	28% 18% 57%	19% 16% 44%
Mean Average computing time(s)	33% 0.038	$\overline{}$ 0.013	34% 0.05	34% 52	26% 0.97

4. Conclusions

Previous research has highlighted gaps and challenges in generating mitigation scenarios and ensuring consistent reporting under the ETF across various facets of GHG emissions. This encompasses areas such as national GHG emission inventories, the impact assessment of PAMs' impact, GHG emission projections, and NDC design and tracking, particularly for developing parties within the Paris Agreement.

An evaluation of existing models and approaches revealed several insights: (i) developed countries commonly employ a combination of sectoral models for each IPCC sector coupled with a top-down macroeconomic framework; (ii) alternatives used by developing countries exhibit strengths in assessing individual PAMs and developing sectoral models but show limitations in integrating all IPCC sectors and assessing PAMs within mitigation scenarios; (iii) diverse time-series innovative forecasting methods, applied in prior studies, offer applicability to address the study's challenges.

Building upon this foundation and introducing an innovative approach utilising machine learning regression techniques for GHG forecasting, MITICA successfully addresses identified goals. It establishes an integrated methodological framework for mitigation scenario production, ensuring consistency between national GHG emission inventories,

PAMs, and projections. This allows for the transparent generation of mitigation scenarios, thereby facilitating NDC design and tracking, as well reporting under the ETF.

The MITICA approach has been subjected to comprehensive testing in three distinct phases. Initially, projections were computed utilising data spanning from 1960 to 1990 as a baseline, forecasting variables such as total energy use, goods exports, and the utilisation of alternative and nuclear energy for the period spanning 1991 to 2022. The exogenous variables GDP and population were incorporated into the analysis, computed for Australia, Finland, France, Greece, Italy, Luxembourg, Netherlands, Norway, Portugal, Spain, Sweden, Turkey, the United Kingdom, and the United States. A comparison of the MITICA projections against observed values from 1991 to 2022 reveals a cumulative deviation throughout the projected time series below 20 percent for total energy use and goods exports (16 and 19 percent, respectively). This alignment effectively captures the observed trends within the respective time series data, thereby affirming the robustness of the approach's results. Secondly, MITICA's methodology for evaluating PAMs has been tested in several published studies, providing additional evidence supporting the reliability of MITICA's outcomes. Finally, the beta release of MITICA underwent comprehensive testing using a diverse range of input datasets. This testing phase was crucial for assessing the functionality of the software and refining any operational bugs.

Several limitations are discerned in the development of MITICA. Aligned with its objectives, MITICA formulates projections based on the assumption that GHG emissions are solely influenced by a set of proxies, holding other factors constant. This assumption dictates that changes in technology mix and consumer behaviour solely occur due to the implementation of PAMs. While essential for the study's objectives, this assumption presents a significant limitation by overlooking the inherent evolution of emission profiles even in the absence of public intervention. Technology mixes and resource consumption are subject to modification based on different consumer preferences, which are not adequately captured by the current model. Although MITICA incorporates various PAMs allowing interventions at different levels (industries, consumers, or sectors), it fails to account for the natural evolution of emission sources and sinks without public intervention. Future enhancements could address this limitation by incorporating varying levels of change in further endogenous parameters into the WOM design to capture the evolution of emissions in the absence of public intervention.

The conducted robustness analysis indicates that the reliability of the forecast diminishes significantly in very long time frames. To enhance the reliability of mitigation scenarios beyond 2035, alternative methodological approaches such as back casting methods could be considered in conjunction with MITICA's existing approach. Moreover, the incorporation of back casting approaches into MITICA's framework could allow for a more holistic, long-term analysis without the necessity to define and calculate all PAMs individually. By adopting a forward-looking perspective, MITICA could provide a more comprehensive assessment of GHG emission scenarios.

Moreover, MITICA has not undergone empirical testing against alternative modelling frameworks. The use of sectoral methods instead of integrated sectors and the challenges in achieving consistency impede the identification of equivalent approaches to MITICA. Future research could address this limitation by conducting comprehensive empirical comparisons with alternative modelling frameworks, or sectoral modelling frameworks.

Further work in MITICA is identified in several key areas. Firstly, there is a need for extensive testing and fine-tuning, a process informed by rigorous testing outcomes. This iterative phase is crucial to enhance the reliability and precision of MITICA.

Additionally, MITICA should consider the incorporation of costs associated with PAMs and the generated scenarios. This enhancement would enable the model not only to estimate GHG emission reductions but also to provide insights into the potential costs associated with these mitigation measures. Such an inclusive approach would offer a more nuanced understanding of the economic implications of implementing various PAMs.

A further dimension for exploration involves assessing the impact of PAMs and GHG emission reductions on key economic variables such as GDP and population. Integrating the MITICA framework into a general equilibrium model would facilitate a comprehensive analysis, shedding light on the interconnected dynamics between environmental and economic factors.

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Appendix A

Appendix A.1. Challenges to Develop Mitigation Scenarios for NDC Design and Tracking

The identification of a disconnection between historical GHG trends and projections presents a notable challenge in assessing the evolution of mitigation efforts and global ambition [\[6](#page-29-5)[,12](#page-29-14)[,62\]](#page-31-16). When projecting unaudited or unofficial GHG emissions, the results become challenging to interpret in comparison to the actual historical GHG profile. This can result in biased assessments and the formulation of unrealistic NDC targets. Overcoming this issue could be achieved by using national GHG inventories estimated following IPCC Guidelines [\[15,](#page-29-12)[16\]](#page-29-13) as a basis for modelling GHG projections. In this context, authors of [\[12\]](#page-29-14) determined that, particularly for economy wide NDCs encompassing GHG emissions and removals from all IPCC sectors, the consideration of national GHG inventories remains the most critical element for enabling tracking NDC progress. The study emphasised that adhering to the same IPCC methodological guidance for national GHG inventories and mitigation scenarios would significantly enhance the transparency and comparability of NDC progress tracking across all Parties under the Paris Agreement.

Another significant drawback identified in the literature pertains to the misalignment between PAMs and mitigation scenarios, which impacts the interpretability of results and increases uncertainty. Authors in [\[7\]](#page-29-6) evaluated mitigation scenarios within submitted NDCs, revealing critical implications arising from the ambiguity of NDC assumptions for scenario development, lack of clarity on policy incorporation in mitigation scenarios, and the absence of robust tracking systems of GHG emissions, PAMs and NDC targets. This issue is also affected by inconsistencies between the PAMs considered in mitigation scenarios, due to the use of heterogeneous methodologies for PAMs of similar nature even within the same mitigation scenario, as identified by [\[63\]](#page-31-17).

Exploring sectoral modelling approaches and their integration into mitigation scenarios reveals insights from several studies [\[8](#page-29-7)[,9\]](#page-29-8) suggesting that inconsistent sectoral

methodological approaches result in unclear and uncertain aggregated emissions and targets. Such inconsistencies significantly affect the transparency of both national and global efforts, generating uncertainty when translating scenario results into specific policy actions. These varied sectoral modelling approaches adopted by Parties also considerably increase the challenge to assess and compare progress made towards achieving their NDCs as they often deviate from IPCC guidance or national GHG inventory standards.

The lack of consistency between GHG-related components is further emphasised by [\[13\]](#page-29-10), stressing the need for an internally consistent package of information to effectively track NDC progress. Addressing linkages between different GHG-related elements becomes crucial for enhancing transparency, ensuring consistency across methodologies and data used in different communication and reporting tools, and facilitating timely communication or reporting.

The challenges enumerated could result in NDC targets that are unrealistic, detached from GHG emissions of each country, and fail to consider actual and future policy alternatives to reduce or avoid emissions [\[64](#page-31-18)[,65\]](#page-31-19). Beyond technical aspects related to mitigation scenario development, the literature identifies significant drawbacks related to institutional and technical capacity in developing countries as overarching issues. Refs. [\[5,](#page-29-4)[66\]](#page-31-20) assert that developing countries urgently need to establish robust reporting systems and enhance national capacity to facilitate their transition to the ETF. In line with this, authors of [\[11\]](#page-29-15) highlight the need for technical capacity on mitigation scenarios to alleviate reporting pressure on developing parties under the Paris Agreement. These considerations contribute to the design criteria for MITICA, emphasising the importance of a framework that does not introduce markedly different concepts compared to the existing baseline knowledge on GHG emissions and the latest IPCC Guidelines, currently [\[15](#page-29-12)[,16\]](#page-29-13).

Appendix A.2. Existent Models and Approaches to Produce Mitigation Scenarios

A diverse array of models and approaches for developing mitigation scenarios have been identified [\[19\]](#page-30-2), offering potential solutions to the challenges described in the Appendix [A.1](#page-12-1) of the literature review. To evaluate the current state of the art, an initial analysis is conducted focusing on developed Parties' submissions on GHG emission projections and GHG emission targets to the United Nations Framework Convention on Climate Change (UNFCCC). These Parties have been engaged in generating estimates and national reports since the 1990s, in line with the requirements of the UNFCCC and the Kyoto Protocol, particularly for monitoring progress towards national mitigation targets [\[67\]](#page-31-21).

Detailed insights into the models and approaches employed by the analysed developed countries are presented in Table [A1,](#page-21-0) drawing on information reported in their last submissions to the UNFCCC available, namely the eighth National Communication (NC) and Fifth Biennial Report (BR) under the UNFCCC. The utilisation of sectoral models for each IPCC sector, in line with national GHG inventory methodologies, combined with a top-down macroeconomic framework is a common practice. Notably, national modelling systems often prioritise two IPCC sectors: the Energy sector, including transportation, and the Land Use, Land-Use Change, and Forestry (LULUCF) sector. Energy planning optimisation models, such as TIMES-Markal [\[68\]](#page-31-22), are observed in 10 out of 32 developed countries analysed. Similarly, various countries employ national-specific carbon models for LULUCF, as documented in [\[69](#page-31-23)[–72\]](#page-32-0). The energy and LULUCF sectors often encompass areas with higher mitigation potential, either for the reduction of emissions or the enhancement of sinks. Therefore, this is identified as the main reason for prioritising improvements in the modelling approach for these two sectors. Conversely, the Waste and Industrial Process and Product Use (IPPU) sectors are frequently approached as an extension of the national GHG inventory methodology, estimating projections using ad hoc nationally customised models.

Table A1. Assessment of models and tools used by Annex I Parties to the Kyoto Protocol to create GHG emission scenarios. Eight National Communication and Fifth Biennial Reports submitted to the UNFCCC.

In summary, it is observed that most developed Parties adopt sector-specific bottomup models built from national GHG inventory methodologies and use them in conjunction with macro top-down models incorporating exogenous drivers that characterise their respective national economies. A notable drawback identified in this approach is the substantial resources, including time, personnel, and budget, required for generating distinct mitigation scenarios for each IPCC category and sector. This is attributed to the considerable human interventions necessary in model production.

Apart from analysing approaches employed by developed countries, the paper also delves into the modelling approaches currently applied by developing countries for the development of mitigation scenarios within submitted NDCs. This provides insights into the starting situation that MITICA should build upon. Since [\[20\]](#page-30-3) have already outlined the main alternatives for developing countries, this paper does not offer an exhaustive review on the subject. Several models and tools are broadly recommended for adoption in developing countries, including LEAP, GACMO and NEXT, among others.

The Long-range Energy Alternative Planning (LEAP) system is applied by numerous countries to produce mitigation scenarios within the energy sector [\[130\]](#page-34-8). LEAP is defined as a framework that could be used to accommodate different modelling approaches [\[131\]](#page-34-9). The main drawbacks found in countries using LEAP is the challenge to clearly incorporate and assess the impact of PAMs, considering historical GHG emission trends, as well as the uncertainty associated with ad-hoc modelling assumptions beyond the scope of energy planning. As such, the use of LEAP may impede the accurate reporting of the impacts of individual PAMs, as well as the comprehensive modelling of all sectors within the national GHG inventory.

The Greenhouse gas Abatement Cost Model (GACMO) is a GHG projections tool developed by the United Nations Environment Programme (UNEP) [\[132\]](#page-34-10). GACMO operates by inputting the national energy balance and utilises growth rates for various sectors to create GHG emission projections. It offers methodologies for estimating the mitigation impact and cost of various policy alternatives, aligning with internationally recognised methodologies. Despite its strengths in addressing PAMs, GACMO does have limitations. These include the simplistic approach to projecting GHG emissions, the limited consideration of the national GHG inventory, and the inability to directly create WM and WAM scenarios.

The Nationally Determined Contribution Expert Tool (NEXT) is a GHG accounting tool to support annual environmental impact assessment (EIA) for the Agriculture, Forestry and Other Land Use (AFOLU) sector [\[133\]](#page-34-11). The NEXT tool adheres to ETF definitions and IPCC good practices, and therefore is considered as a robust alternative to produce mitigation scenarios in the AFOLU sector. However, the incorporation of the energy, waste, and IPPU sectors remains a challenge for this tool.

The Paris Agreement requires that developing countries adhere to reporting requirements equivalent to those of developed countries, although flexibility provisions are provided [\[67\]](#page-31-21), but which are not considered in this study. As such, it's implied that comparable approaches to those of developed parties should be adopted by developing countries. Additionally, MITICA draws inspiration from the main modelling alternatives utilised by developing countries, offering an extensive list of possibilities for PAMs, and developing sector-specific modelling approaches. Considering various alternatives discussed in the literature [\[19](#page-30-2)[,20\]](#page-30-3), the most suitable option to meet the study's requirements appears to be statistical frameworks with the flexibility to accommodate diverse sector-specific models tailored to different circumstances and data availability, while maintaining overall consistency across sectors, scenarios, and time periods. In this vein, Appendix [A.3](#page-22-0) delves into the key insights from the literature review on time series forecasting approaches, commonly employed in projecting GHG emissions.

Appendix A.3. Time Series Forecasting

The widely applied autoregressive integrated moving average (ARIMA) models offer several advantages in the context of time series forecasting for GHG emissions. One notable advantage lies in their ability to capture and model the temporal dependencies within the data. Furthermore, ARIMA models have the capacity to autonomously determine the appropriate order of differencing, autoregressive, and moving average components, thereby alleviating the need for manual intervention in selecting these parameters. The estimation of parameters in ARIMA is based on rigorous statistical methods, enabling robust inference and hypothesis testing [\[134\]](#page-34-12).

The authors of [\[25,](#page-30-8)[135\]](#page-34-13) provide relevant examples of the use of ARIMA models for projecting time series data. In [\[25\]](#page-30-8), the authors employed ARIMA models for forecasting energy consumption and GHG emissions from pig iron manufacturing in India. Their findings highlight the need to properly define the ARIMA model specification to obtain accurate results. Similarly, the authors in $[135]$ applied ARIMA models to project $CO₂$ emissions in South Africa for the years 2015–2027, highlighting the relevance of the approach

for framing feasible environmental policies. Despite their strengths and applicability in projecting greenhouse gas (GHG) emissions, ARIMA models have certain limitations that require consideration in the context of time series forecasting for GHG emissions. One notable drawback is the limitations associated with dealing with the complex and nonlinear dynamics of GHG emissions [\[136\]](#page-34-14). Additionally, ARIMA may face challenges in adequately addressing long-term trends or cycles, as its forecasting horizon is inherently limited [\[137\]](#page-34-15). These limitations may impede the model's utility when projecting GHG emissions over extended timeframes. Consequently, ARIMA models were discarded for MITICA, as they fail to meet its conceptualisation requirements.

A refinement of ARIMA models that mitigates most of its challenges is found in the Seasonal Autoregressive Integrated Moving Average with Exogenous Factors (SARIMAX) framework. Notably, one significant improvement offered by SARIMAX is its ability to incorporate exogenous factors alongside the autoregressive, integrated, and moving average components. This feature proves particularly advantageous in the context of GHG emissions, where various environmental, economic, or other determinants may drive emissions trends. SARIMAX is better equipped to handle nonlinearity in the data and provides a longer forecasting horizon compared to traditional ARIMA models [\[138\]](#page-34-16). As such, by leveraging the seasonal components and incorporating exogenous variables, SARIMAX can produce more accurate and reliable forecasts over an extended period, addressing one of the limitations of ARIMA that restricts its forecasting capabilities beyond a short timeframe.

Authors of [\[26\]](#page-30-9) applied SARIMAX to forecast hourly electricity generation for the year 2015, utilising data from 2012 to 2014 for calibration. The study found that the SARIMAX model incorporating exogenous proxies provides the best fit to the actual data. Similarly, the authors in [\[27\]](#page-30-10) compared the ARIMA and the SARIMAX methods in forecasting natural gas production and consumption in the United States from 2013 to 2025. Their findings revealed an improved forecast accuracy for SARIMAX, measured by the results of the root mean square error (RMSE) and mean absolute percentage error (MAPE) as indicators.

In addition to ARIMA and SARIMAX methods, state-of-the-art prediction approaches for time series data include different methods based on artificial intelligence and machine learning techniques. These approaches use computation to improve the model efficiency and prediction accuracy. Among the main innovative methods, four stand out for their applicability and widespread use: Support Vector Regression (SVR), Artificial Neural Network (ANN), Random Forest Regression, and Gradient Boosting Regression (GBR).

By using observed data to estimate a function, the SVR approach trains a Support Vector Machine (SVM). SVM is widely used to accurately forecast time series data, particularly in situations where the underlying system processes are nonlinear, non-stationary, and lack a predetermined framework [\[45\]](#page-31-0). The main weaknesses of SVR for time series forecasting include sensitivity to hyperparameter estimation, and challenges in handling noisy or high-dimensional time series data. Furthermore, SVR frequently needs data normalisation, added to an observed propensity for the overestimation of the influence of exogenous factors in model specification [\[139\]](#page-34-17).

ANNs constitute a class of machine learning models inspired by the structure and functioning of the human brain. Comprising interconnected nodes, or neurons, organised into layers, ANNs are proficient in learning complex relationships from data. In the area of time series forecasting, ANNs exhibit prowess in non-linear modelling, enabling them to capture complex temporal patterns and depict dynamic relationships in sequential data. However, an important drawback of ANNs is their tendency to overfit, particularly in the presence of noise or outliers in the training data, leading to suboptimal generalisation to new data. Additionally, the training process of ANNs often requires substantial amounts of data, and they may struggle with performance when faced with limited datasets.

Random Forest Regression, an adaptable ensemble technique, displays considerable potential in time series forecasting, outperforming in the analysis of high-dimensional data and discerning complex non-linear patterns. Its ability to mitigate overfitting, achieved through ensemble averaging of individual tree predictions, contributes to the creation of more robust and comprehensive models [\[140,](#page-34-18)[141\]](#page-34-19).

GBR stands out as a robust machine learning technique known for its effectiveness in time series forecasting. As an ensemble learning technique, GBR combines the strengths of several weak learners—typically decision trees—to gradually construct a predictive model. The key of GBR is its capacity to improve its forecast accuracy incrementally by iteratively rectifying errors made by earlier models. Particularly adept at identifying complex temporal patterns, trends, and dependencies in data when it comes to time series forecasting, GBR outperforms in managing nonlinear interactions, rendering it wellsuited for situations characterised by complex and non-stationary temporal processes. Several studies have compared the applicability and performance of the main methods for time series forecasting. For instance, in their study on forecasting the net ecosystem carbon exchange between biological organisms and the atmosphere, the authors of [\[38\]](#page-30-21) demonstrated that GBR outperformed SVM, Stochastic Gradient Descent, and Bayesian Ridge techniques. GBR shows higher R-squared values, as well as lower mean absolute error and root mean squared error values. These results confirmed the finding from [\[36](#page-30-19)[,37\]](#page-30-20), which showed the advantages of GBR, notably its low prediction errors and increased stability.

Furthermore, authors in [\[32\]](#page-30-15) projected the $CO₂$ emissions from India up to 2030 using a dataset from 1980 to 2019. They employed various methods, including ARIMA, SARIMAX, the Holt-Winters model, random forest model and a deep learning-based long short-term memory (LSTM) model. Their study concluded that SARIMAX and the LSTM showed the most accurate prediction results.

Based on the previous studies, we concluded that SARIMAX, GBR and the Random Forest Regression model align best with the requirements of MITICA for projecting the WOM. These methods demonstrate good modelling results with limited time series data and offer the capability to specify category-specific models by emission source. Conversely, deep learning methods, ANN and SVR were discarded due to their dependency on big datasets and their tendency to overfitting.

Finally, various studies underscore the applicability of LASSO (Least Absolute Shrinkage and Selection Operator), a novel regression model that integrates shrinkage and variable selection methods to improve prediction accuracy. LASSO has demonstrated superior performance in forecasting time series with limited samples, as demonstrated by [\[42,](#page-30-25)[44\]](#page-30-27). Hence, it is emphasised in this literature review for its applicability under the requirements of this study.

Appendix B. Modelling Steps in ANNALIST

Figure A1. Modelling steps in ANNALIST.

Appendix C. MITICA Workflow

Figure A2. MITICA Workflow.

Appendix D. List of PAMs Incorporated in MITICA

Table A2. List of PAMs incorporated in MITICA.

IPCC Sector	Mitigation Sector	Name of the Policy	Associated IPCC Category
Energy	Fugitives	Reduction of coal mining in surface mines	1B1aii
Energy	Fugitives	Reduction of coal mining in underground mines	1B1ai
IPPU	Industrial processes	Replacement of clinker with other physical raw materials with hydraulic properties	2A1
IPPU	Industrial processes	N_2O abatement from nitric acid production	2B2
IPPU	Product use	Substitution of high GWP F-gases with low GWP ones	2F1
AFOLU	Livestock and Manure Management	Improved feeding practices	3A1
AFOLU	Livestock and Manure Management	Feed additives for ruminant diets	3A1
AFOLU	Livestock and Manure Management	Optimisation of feeding strategies for livestock	3A2
AFOLU	Livestock and Manure Management	Longer-term management changes and animal breeding	3A1
AFOLU	Livestock and Manure Management	Improving animal health through better monitoring	3A1 3A2
AFOLU	Forestry	Afforestation and reforestation	3B1
AFOLU	Forestry	Restoration of degraded forests	3B1
AFOLU	Forestry	Reducing deforestation	3B1
AFOLU	Croplands and Grasslands	Reduced and Zero Tillage	3B ₂
AFOLU	Croplands and Grasslands	Agronomic practices: Residue management	3B ₂
AFOLU	Croplands and Grasslands	Agronomic practices: cease of field burning of vegetation and agricultural waste	3B ₂
AFOLU	Croplands and Grasslands	Agronomic practices: temporary vegetative cover	3B2
AFOLU	Croplands and Grasslands	Soil and nutrient management plan	3C ₄ 3C5
AFOLU	Croplands and Grasslands	Biological N fixation in rotations and in forages	3C ₄
AFOLU	Croplands and Grasslands	Water management	3B2 3B ₃
AFOLU	Croplands and Grasslands	Development of new fruit orchards	3B ₂
AFOLU	Croplands and Grasslands	Rice management	3C7
AFOLU	Croplands and Grasslands	Agroforestry	3B ₂ 3B3
AFOLU	Croplands and Grasslands	Grazing land management and pasture improvement	3B3
AFOLU	Croplands and Grasslands	Land cover (use) change: Conversion of arable land to grassland	3B ₂ 3B ₃
			3B ₂
AFOLU	Croplands and Grasslands	Land cover (use) change: Wetland conservation / restoration (drained croplands back to wetlands)	3B4
AFOLU	Croplands and Grasslands	Management of organic/peaty soils	3B4

Table A2. *Cont.*

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