

Article



Quantifying the Impact of a Tsunami on Data-Driven Earthquake Relief Zone Planning in Los Angeles County via Multivariate Spatial Optimization

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Abstract: Post-earthquake relief zone planning is a multidisciplinary optimization problem, which required delineating zones that seek to minimize the loss of life and property. In this study, we offer an end-to-end workflow to define relief zone suitability and equitable relief service zones for Los Angeles (LA) County. In particular, we address the impact of a tsunami in the study due to LA's high spatial complexities in terms of clustering of population along the coastline, and a complicated inland fault system. We design data-driven earthquake relief zones with a wide variety of inputs, including geological features, population, and public safety. Data-driven zones were generated by solving the p-median problem with the Teitz–Bart algorithm without any a priori knowledge of optimal relief zones. We define the metrics to determine the optimal number of relief zones as a part of the proposed workflow. Finally, we measure the impacts of a tsunami in LA County by comparing data-driven relief zone maps for a case with a tsunami and a case without a tsunami. Our results show that the impact of the tsunami on the relief zones can extend up to 160 km inland from the study area.

Keywords: tsunami; earthquake; relief zone; resource allocation; spatial optimization

1. Introduction

A recent study conducted by the United States Geological Survey (USGS) shows that a portion of the San Andreas Fault close to Los Angeles (LA) could be overdue for a major earthquake. Extensive areas in Los Angeles County are at high risk due to urbanization, dense population, and a complex road network. Areas along the coast are also threatened by post-earthquake tsunamis, despite the low probability [1]. Under such circumstances, an efficient and manageable evacuation plan can help authorities and citizens to make appropriate decisions in preparing and responding to a massive earthquake. Relief zone planning is the first step towards a successful disaster response.

The imminent geologic hazard facing LA County is caused by earthquakes that originate from terrestrial fault lines in California [2]. The majority of the tsunamis that impact the county originate from distal subduction zone events from the Pacific Rim, such as 1964 Alaska [3], 2010 Chile [4], and 2011 Tohoku earthquakes [4], with few reports of local tsunami-generating events, such as the Santa Barbara earthquake of 1812 [5]. The resulting tsunamis can lead to severe damage, such as thirty block inundation in downtown Crescent City due to 1964 Alaska earthquake (M_W 9.4) [6]. In a densely populated and industrial area, such as LA County, a tsunami can put millions of lives at risk and result in up to \$6 billion of damage in port disruption, property damage, and evacuations [1]. Earthquakes that took place in the county's near history, such as the 1994 Northridge earthquake (M_W 6.7), resulted in destroying thousands of homes, closing major highways, and injuring thousands of people [7].



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Copyright: © 2021 by the authors. Licensee MDPI, Basel, Switzerland. This article is an open access article distributed under the terms and conditions of the Creative Commons Attribution (CC BY) license (https:// creativecommons.org/licenses/by/ 4.0/). Timely and equitable allocation of limited relief resources during a disaster is of upmost importance to maximize the survival rate [8]. In the case of past destructive earthquakes in LA County, societal needs varied from short term (hours) need for hospital resource allocation [9], mid-term (days) need for shelters [10], and long-term (months) needs for repairs to the electrical and transportation infrastructure [11,12]. The delineation of relief zones seeks to separate a service area into smaller zones to distribute the service load equally between zones without compromising service quality [13,14].

Data-driven relief zone planning has been studied by numerous researchers. Anhorn and Khazai [15] established an open space suitability index (OSSI) to evaluate capacitybased suitability and accessibility of shelter sites. Chu and Su [16] proposed an evaluation system to select the optimal shelter locations while using the technique for order preference by similarity to ideal solution (TOPSIS) with the weights being generated from the analytic hierarchy process (AHP) and entropy method. Geng et al. [17] defined a multi-criteria location model while using fuzzy AHP, fuzzy TOPSIS, and multi-objective optimization approaches to locate shelters and optimize the shelter allocation solutions. Xu et al. [18] adopted a multi-criteria constraint model to determine shelter locations with maximum spatial coverage. Kılcı, et al. [19] established a mixed-integer linear programming model to select temporary post-earthquake shelters in Turkey. Zhao, Li, and Sun [20] introduced an integrated location-allocation shelter model that assigns evacuees to the closest open spaces that are suitable for shelters, while considering both building resilience and life support needs after a disaster. The Khazai and Daniell's method [21], on the other hand, focused on obtaining shelter demand, rather than location suitability and creating a shelter needs index (SNI), which contains a shelter seeking index (SSI) and a displaced person index (DPI). Aldika's [22] method addressed tsunami evacuation routes. Proposed method uses a web-based geographic information system to create a tool that could help people to find the closest shelter and the best route to get there from their location. This tool used Dijkstra's algorithm [23] to create the shortest route to any given location.

Thematic applications of relief zone planning methods in LA County give attention to different dimensions of the problem. Lin et al. [24] researched the logistics optimization to model "relief depots" that are best connected to the population being served via the road network. Bolin and Stanford [10] studied the unmet needs of the LA County population after the 1994 Northridge earthquake, emphasizing racial disparities of such needs. Nelson and French [25] dealt with optimal policy that is pertinent to seismic safety measures to reduce the loss of life and property with the 1994 Northridge Earthquake as their case study. Modeling of tsunami events in Southern California is focused on geologic models. Ryan et al. [26] proposed a three-dimensional (3-D) dynamic rupture model for an earthquake and the resulting tsunami in Pitas Point and Lower Red Mountain, which can be used to assess the impact of geologic drivers. Ryan et al. [27] compiled historic earthquakes in the Aleutian–Alaska megathrust and their tsunami generating potential for California. Borrero et al. [5] focused on the short-field (local) fault systems in California that can pose a tsunami threat in Southern California.

The main shortcoming of general relief zone allocation methods is the global approach to modeling zones, without an explicit model of spatial heterogeneity behind relief zone drivers. Chu and Su's approach [16] only applies to cities with existing shelter candidates and it cannot provide a solution for places without shelter planning. Additionally, methods that require such an "informed initial guess" in spatial optimization are prone to local optima. Such optima result in relief zones that honor the initial guesses of what the zones should be without conforming to underlying data. Although Khazai and Daniell's method [21] can accurately measure the number of people at risk of being displaced (DPI), the shelter-seeking index (SSI) remains unpredictable, due to possibilities in seeking alternatives to shelters. The requirement of the number of zones as an exogenous variable, without any consideration for the optimal number of zones that result in the most equitable allocation of limited resources, is an overarching shortcoming in all methodologies. Aside from model shortcomings, the impact of a tsunami on California's, in particular, LA County's, plans for disaster relief is not studied. Studies that pertain to a tsunami in Southern California only consider geological drivers and factors that impact the allocation of resources, such as population mobility out of inundation zones, are not modeled. Besides, the impact of population, relief zone drivers are not modeled in conjunction. Detailed studies on earthquake relief models in California mostly focus on a single dimension of resource allocation without a holistic model to incorporate different decision variables to define data-driven zones.

This study presents a spatial optimization workflow for designing earthquake relief zones with fair access and equal population served. A suitability model that incorporates geologic and anthropological variables is proposed and metrics for equitable zone design for relief planning are elaborated. Two cases, namely, an earthquake without a tsunami and an earthquake with a tsunami, are considered. The population in tsunami inundation affected regions is redistributed to the closest neighbor in the tsunami scenario. The proposed work assumes no prior knowledge of relief zones and a potential tsunami in relief planning in LA County.

2. Study Area

Los Angeles (LA) County is located in Southern California (Figure 1). It has a land area of 10,510 square kilometers and a coastline of 112 km bordering the Pacific Ocean. The county sits on the world's greatest earthquake zone, the circum-Pacific seismic belt. The probability of having an earthquake measuring magnitude of 6.7, 7, and 7.5 in the LA region in the next 30 years is 60%, 46%, and 31%, respectively, according to the third Uniform California Earthquake Rupture Forecast (UCERF3) [28]. As a county with the largest population in the United States, LA faces a serious challenge for earthquake evacuation. Thus, planning earthquake relief zones with adequate access is essentially important for earthquake planning to ensure the safety of the entire population. Figure 1 shows the study area map.



Figure 1. Los Angeles County census tracts and boundaries.

3. Materials and Methods

3.1. Earthquake Shelter Suitability Analysis

The earthquake shelter suitability analysis that is presented in the study applied multiple-criteria decision analysis (MCDA) that integrates fuzzy membership and overlay analysis. The suitability model incorporates environmental and socio-economic factors to ensure the safety and accessibility of the shelters in the relief regions. The suitability score is estimated by performing a weighted overlay on the fuzzy results of distance raster derived from all factors. The suitability model is discussed in two scenarios-tsunami scenario and no tsunami scenario—in order to investigate the impacts of tsunami on relief zone planning. In both scenarios, the model includes geological features, such as the slope of the terrain. Because the occurrence of earthquakes is often accompanied by secondary hazards, the distance to zones susceptible to landslides and liquefaction are considered in the model to alleviate the safety concern. The model also consists of human-driven factors including distance to streets and important aids, such as police stations, fire departments, and medical centers. Locations that are close to these features are preferable, as they provide easy access and immediate help in disaster relief. The distance to natural disasters is separately discussed in two scenarios. In no tsunami scenario, the primary source of disaster is fault lines, as the earthquakes originate from a local source on land. In the other scenario, a high probability of tsunami hitting LA County is likely to be generated from distant earthquakes. Therefore, the major constraint considered in the tsunami scenario is the inundation risk. Table 1 lists the data used in the study.

Figure 2 elaborates the schemes of the two scenario-based models.

Note that the influence of the tsunami is modeled as a distance to the inundation buffer. An implicit effect of tsunami inundation is the redistribution of the population in the inundated zones. The population living in a census tract inside the inundation buffer is reassigned to the closest census tract outside of the inundated regions.

3.1.1. Fuzzy Cost Surface

The fuzzy concept is frequently applied in multiple-criteria decision analysis (MCDA) studies to address the uncertainty in decisions [17]. The fuzzy membership functions measure the degree of membership that is in one specific set on a 0 to 1 scale. 0 represents the no membership of the set, while 1 stands for full membership.

Dataset Name	Data Type	Data Source	Spatial Reference
Road Network Dataset Of LA County	Shapefile	UCLA Institute for Digital Research and Education Via UCLA Geoportal	NAD 1983 UTM Zone 11N
Landslide	Feature Class (Polygon)	LA County GIS Hub	WGS 84
Liquefaction	Feature Class (Polygon)	LA County GIS Hub	WGS 84
Slope	Raster	USGS 1/3rd arc-second Digital Elevation Models DEMs	NAD 83
Tsunami Inundation	Feature Class (Polyline)	LA County GIS Hub	WGS 84
Faults	kmz	Third Uniform California Earthquake Rupture Forecast (UCERF3)	WGS 84
Hospitals	Feature Class (Point)	LA County GIS Hub	WGS 84
Fire Department	Feature Class (Point)	LA County GIS Hub	WGS 84
Police Sheriff and Police Stations	Feature Class (Point)	LA County GIS Hub	WGS 84
Population	Feature Class (Polygon)	2019 American Community Survey Annual Census Information	NAD 1983 UTM Zone 11N

Table 1. Data Source.



Figure 2. Suitability Model.

Fuzzy MS Large is used when the larger values are more likely to be in one set, in Equation (1). It is a sigmoid curve that is defined by a specified mean and standard deviation. The midpoint is assigned with a membership of 0.5. A value that is greater than midpoint is assigned as a great membership, while a value smaller than midpoint is assigned as a small membership.

$$\mu(x) = \begin{cases} 1 - bs/(x - am + bs) \ x > am \\ 0 \ x \le am \end{cases}$$
(1)

where *m* is the mean, *s* is the standard deviation, and *a* and *b* are defined multipliers.

Fuzzy MS Small is a sigmoid curve that is defined by a customized mean and deviation, where small values are assigned as a large probability to be the membership of one set (Equation (2)). The membership of the midpoint is set to be 0.5 and the probability of membership decreases as the value increases from the midpoint.

$$\mu(x) = \begin{cases} bs/(x - am + bs) \ x > am \\ 0 \ x \le am \end{cases}$$
(2)

here, *m* is the mean, *s* is the standard deviation, and *a* and *b* are defined multipliers.

The Fuzzy Near function is commonly used when membership is close to a specific value. It uses a midpoint to locate the full membership and assign it a value of 1 (Equation (3)). As values move away from the midpoint in both directions, the membership decreases to no membership with a value of 0. The spread (f_1) determines how quickly the value drops from 1–0.

$$\mu(x) = \frac{1}{1 + f_1 \times (x - f_2)^2} \tag{3}$$

where f_1 is the spread, f_2 is the mid-point.

The fuzzy results are generated with the fuzzy membership tool in ArcGIS Pro. A shelter within 1500 m of major fault lines is dangerous [29]. Areas that are beyond 1500 m of the fault line were converted to raster using the Euclidean Distance tool in ArcGIS Pro. Based on the suggestion of the Red Cross, when facing a potential tsunami, people should run at least 30 m above or 3200 m away from the coast. Here, regions within the 3200 m buffer of the tsunami inundation line are described as not being suitable for shelters. The distance raster outside the buffer was created for tsunami inundation. Similarly, in order to reduce the impacts of secondary hazards, the distance raster of the liquefaction and landslide zones were defined by excluding these regions. Because shelters prefer a location that is far away from these risky areas, Fuzzy MS Large function was selected to apply to

these raster layers in the fuzzy membership tool. For the distance to police station, fire department, and hospital, the Fuzzy MS Small function was performed, as the shelters prefer these services to be closer. The Turkish Red Crescent considers a shelter with a slope of 2% to 4% as an ideal candidate [19]. Thus, a Fuzzy Near function with a midpoint of 3 was applied to the slope data that were derived from Digital Elevation Models (DEMs) as the slope close to 3% is considered to be the most suitable for shelter locations.

3.1.2. Weighted Sum Approach

Weighted overlay is widely used in the suitability analysis to provide a comprehensive assessment of multi-constraints [15]. The suitability score in the study is calculated as the sum of the products of each input raster by its specified weight that is shown in Table 2. The weighted sum tool in ArcGIS Pro generates the overlay results of distance rasters. We used the weights defined by Chu and Su [16] for defining suitability scores for shelter zones. In particular, we apply defined synthesis weights from Chu and Su's paper [16]. Table 2 shows the detailed weights. The earthquake shelter suitability score is defined as a linear superposition of different factors in Equation (4).

$$Score = \sum_{i=1}^{n} (W_i C_i) \tag{4}$$

where W_i is the overlay weights, C_i is the raster values for the criteria, and n is the number of criteria used in our study. The shelter suitability in two scenarios was first calculated for the entire county and each census tract was assigned two suitability scores, a tsunami scenario score and a no tsunami scenario score.

Category	Data	Fuzzy Membership	Weight
Distance to Evacuation Route	Street	Fuzzy MS Small with a mean multiplier of 1, a standard multiplier deviation of 1, and a Hedge of None	0.038
Distance to Important Service	Fire Department	Fuzzy MS Small with a mean multiplier of 1, a standard multiplier deviation of 1, and a Hedge of None	0.007
	Police Station	Fuzzy MS Small with a mean multiplier of 1, a standard multiplier deviation of 1, and a Hedge of None	0.007
Distance to First Aid	Medical and Health Care Center	Fuzzy MS Small with a mean multiplier of 1, a standard multiplier deviation of 1, and a Hedge of None0.012	
Distance to Secondary Hazards	Landslide	Fuzzy MS Large with a mean multiplier of 1, a standard multiplier deviation of 1, and a Hedge of Very	0.164
	Liquefaction	Fuzzy MS Large with a mean multiplier of 1, a standard multiplier deviation of 1, and a Hedge of Very	0.164
Topographic Location	Slope	Fuzzy Near with a midpoint of 3, a spread of 0.1, and a Hedge of None	0.258
Distance to Natural – Disasters	No Tsunami Scenario: Fault 1500-m Buffer	Fuzzy MS Large with a mean multiplier of 1, a standard	0.408
	Tsunami Scenario: Tsunami Inundation 3200-m Buffer	multiplier deviation of 0.1, and a Hedge of Very	

Table 2. Fuzzy functions and overlay weights in the suitability models.

3.2. Delineating Earthquake Relief Zones

The partition of earthquake relief zones with equal access is defined as the optimization of the p-median problem. Teitz and Bart's heuristic [30] was chosen to equalize the standardized population and suitability scores at the census tract level. The TZ-Bart algorithm is given in Algorithm 1:

Algorithm 1: TZ-Bart	
Input :	
N: Number of zones	
X: Spatial data	
Output:	
Z: Zones	
$Z^o \sim T(X, N)$	Sample N contiguous zones with a process T (can be random)
$Z^* = Z^o$	Set current zone to initial zones
while $obj(Z^*) > \varepsilon$	If zones are not optimal, repeat
$X_i \sim X$	Sample a location
$\widetilde{Z_k} = X_i$	Assign zone center for the k^{th} zone to X_i
$Z^* = Z^* \backslash Z^*_k \cup \widetilde{Z_k}$	Update the zone map

The optimal solution is selected from all of the searched solutions to achieve the goal of equitable access to relief zones. We use the mean absolute deviation (MAD) and standard deviation between zones as the objective functions. These metrics are provided in Equations (5) and (6):

1. Mean Absolute Deviation (MAD)

$$\frac{\sum |x_i - u|}{N} \tag{5}$$

2. Standard Deviation (SD)

$$\sqrt{\frac{\sum(x_i - u)^2}{N}} \tag{6}$$

where x_i is the mean of the standardized variable of the census tract, u is the mean of the standardized value of zones, and N is the number of zones.

The suitability scores that were obtained from two scenarios were averaged in each census tract and aggregated to census tract polygons with spatial join tool in ArcGIS Pro. The mean suitability score and population values were standardized to the average and standard deviation.

3.3. Comparing Earthquake Relief Zones via Spatial Association

The spatial similarities and differences between relief zones for tsunami and notsunami cases are quantified with the V-measure. We use similar terminology to Nowosad and Stepinski [31] to define the V-measure in Equation (7):

$$V = 2\frac{hc}{h+c} \tag{7}$$

where h is homogeneity between two zone maps and c is the measure of completeness. A V-measure of 1 means a perfect spatial association between two maps and 0 represents no spatial association.

Homogeneity measure is defined in Equation (8):

$$h = 1 - \sum_{i=1}^{N_1} \frac{A_i^{(1)}}{A} \frac{E_i^{(2)}}{E^{(2)}}$$
(8)

where N_1 is the number of zones of no tsunami scenario, $A_i^{(1)}$ is the area of zone *i* in the zone map of no tsunami scenario, *A* is the size of the study area, $E_i^{(2)}$ is the variation in zone *i* in the zone map of tsunami scenario, and $E^{(2)}$ is the variation between all the zones in the zone map of the tsunami scenario. Different methods for computing variation exist, here the variation is quantified with the Shannon Entropy. A homogeneity of zero implies

perfect similarity between two zone maps, and homogeneity of one implies the two zone maps being completely different.

Completeness measures the similarity of the zone map in no tsunami scenario with respect to map in tsunami scenario. This measure is defined in Equation (9):

$$c = 1 - \sum_{i=1}^{N_2} \frac{A_i^{(2)}}{A} \frac{E_i^{(1)}}{E^{(1)}}$$
(9)

The value of the metrics ranges from 0 to 1 and a larger value indicates better homogeneity.

4. Results

The range of earthquake shelter suitability in both scenarios is divided into the same five classes with equal intervals in ArcGIS Pro for easier comparison. The scores from low to high are represented by red, orange, yellow, light green, and dark green. A high suitability score suggests that the location is preferable for earthquake shelters. Figure 3 juxtaposes shelter suitability maps for both scenarios.



Figure 3. Earthquake shelter suitability raster for Los Angeles County (a) in no tsunami scenario and (b) tsunami scenario.

The maps reveal that the north-east corners have relatively high suitability, while the west tip and the middle part of the county appear to be the least suitable places for shelters in both scenarios. There is not much shelter suitability difference observed in the bottom half of the two maps, especially along the coast. The distribution of shelter suitability appears to be very distinct in the north-west of the county and the east of the San Gabriel Mountains.

The partition results from Teitz and Bart's algorithm are summarized as mean absolute deviation (MAD) and standard deviation (SD) for each zone. Figure 4 shows the mean









(b)

Figure 4. Zone statistics of standardized population and suitability of (**a**) no tsunami scenario and (**b**) tsunami scenario.

Defining the number of optimal zones has a trivial solution. It is more probable to find an equal division of data for two zones to balance the availability of land that is suitable for shelters and the capacity of the population served in each zone. Here, we define the largest number of zones with a low standard deviation of suitability between zones to ensure an equal allocation of population and suitability to relief zones. Therefore, eight and eleven are selected to be the optimal number of relief zones for no tsunami scenario and tsunami scenario. Figure 5 depicts the map of optimal relief zones defined for two scenarios.

No significant differences in the east and north inland area exist between the two scenarios. We observe the number of relief zones close to the coast and Downtown LA between the two scenarios is different. In the tsunami scenario, the southern half of the county tends to be divided into smaller relief zones. Regions that are closer to coast areas exhibit substantial changes, due to population shifts and subtle changes in the suitability scores.

The resulting distribution of suitability mean and total population per zone of two scenarios is depicted below:

Suitability means between zones in both scenarios are almost equally allocated, with the northern section of LA County (Zone 8 in Figure 6a and Zone 11 in Figure 7a), being slightly above the mean of all other zones. Distinct clusters of high population in LA County result in an uneven distribution of population for one zone (Zone 8) in earthquake relief zones (Figure 6b) and two zones (Zones 1 and 11) in the earthquake and tsunami relief zones (Figure 7b).



(a)

(b)

Figure 5. Earthquake relief zones in (a) No Tsunami Scenario and (b) Tsunami Scenario.





Figure 6. (a) Suitability Mean and (b) Total population by Zone in No Tsunami Scenario.





Figure 7. (a) Suitability Mean and (b) Total population by Zone in Tsunami Scenario.

The overall similarity between relief zones for both of the scenarios are compared with the spatial V-measure. A V-measure of 0.89 indicates two relief zone maps are highly associated. The local differences between relief zones are depicted in Figure 8. Blue indicates low inhomogeneities (high degree of similarity), while yellow stands for high inhomogeneities (low degree of similarity) between two scenarios.



Figure 8. (a) Relief zones in no tsunami scenario and region's inhomogeneities compared to relief zones in tsunami scenario and (b) relief zones in tsunami scenario and region's inhomogeneities compared to relief zone in no tsunami scenario.

The maps of regions' inhomogeneity indicate that the tsunami has the least influence on the relief zone planning in the north (dark blue) and the most significant impacts on the zones in the south of LA County (yellow). The major difference between the two maps is that four zones (Zone 3, 5, 6, and 7 in Figure 8a) are divided into seven smaller regions in the tsunami scenario (Figure 8b).

5. Discussions

Tsunamis in Southern California are infrequent events that can impose substantial changes to relief plans in the case of an earthquake. Ruling out the possibility of a tsunami and making plans accordingly can result in a large portion of the LA population not being served. Data-driven methods are crucial in combining multidisciplinary data to reflect demographic and natural drivers to this problem.

LA County faces unique earthquake risks due to its long coastline, high population density, a dense network of terrestrial faults, and being susceptible to tsunamis from distal and near field sources. Tsunamis in California are perceived as an unlikely extreme event due to their low frequency; however, our analysis shows that a tsunami can change relief plans considerably. An unexpected result is the extent to which a tsunami can alter relief zones in LA County. Mapped inundation zones that extend a maximum of 3200 m inland from the coast can change relief zones as inland as 160 km due to displaced population, and the inability to setup relief zones near inundation zones. We observe the substantial

difference between relief zone maps between a tsunami and a no-tsunami scenario to be in the outskirts of Downtown LA, one of the most densely populated sections of the county. This points to the importance of having plans that include tsunamis in LA County, as a lack of planning can result in millions of people not having access to relief services required after an earthquake event.

Our suitability analysis shows San Gabriel Mountain Range to be a natural barrier to extending coastal relief zones. This poses considerable uncertainty in relief zone planning during an earthquake event that originated from the San Andreas Fault network. For tsunami relief, it limits the total service area for the population that is impacted by the tsunami.

We presented the first workflow that assesses the impact of a tsunami on earthquake relief planning. Our current analysis takes a purely spatial approach to the problem and models it as a resource allocation problem under different loadings, such as suitability and population. It is worth noting that an area, such as LA, with a high number of commuters and tourist attractions, makes time another important aspect of the allocation problem. A large number of census tracts in LA County have different daytime and nighttime population due to the large commuter population. Thus, the time aspect of variables that impact the relief zones is another important direction to study.

6. Conclusions

In this paper, we present a workflow that quantifies the impact of a tsunami on datadriven relief zones. Our results indicate that a tsunami alters relief plans considerably in LA County. The displaced population due to a tsunami is the main driver for this difference. The workflow that is presented in this paper proposes a generalizable workflow that can incorporate different covariates into relief zone planning.

We address an important shortcoming of resource allocation workflows, the number of optimal zones for resource allocation. For a given resource allocation algorithm, our results indicate the differing quality of modeled relief zones. In this work, we define the mean average deviation between population and suitability as the main metrics for selecting the optimal number of regions. We acknowledge that different design considerations will require different objective functions when defining the relief zones.

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Abbreviations

Symbol Description

- A Size of study area
- A_i Area of zone i
- a, b Fuzzy cost function multipliers
- *E* Variation between all zones
- E_i Variation at zone *i*
- C_i Raster value of criteria i
- c Completeness
- f1 Fuzzy near function spread
- f2 Fuzzy near function midpoint
- *h* Homogeneity between zone maps of two scenarios
- m Mean
- Symbol Description
- N Number of the zones
- *n* Number of criteria
- s Standard deviation
- *u* Standardized mean of variable between zones
- *W_i* Importance weight of criteria *i*
- *X_i* Spatial data at sample location
- x_i Mean value of the standardized variable at census tract *i*
- $\mu(\mathbf{x})$ Fuzzy membership probability

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